

## Message Text

SECRET

PAGE 01 STATE 046389  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY NEA:ARLAY:TH  
APPROVED BY NEA:ALATHERTON, JR.  
NSC - MR. QUANDT  
S/S:MR. SEBASTIAN

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P 022152Z MAR 77  
FM SECSTATE WASHDC  
TO AMEMBASSY AMMAN PRIORITY  
AMEMBASSY CAIRO PRIORITY  
AMEMBASSY DAMASCUS PRIORITY  
AMEMBASSY JIDDA PRIORITY  
INFO AMEMBASSY TEL AVIV PRIORITY

S E C R E T STATE 046389

EXDIS

E.O. 11652: GDS

TAGS: PFOR, US, IS, XF

SUBJECT: NORMALIZATION OF ARAB-ISRAEL RELATIONS IN A  
SETTLEMENT CONTEXT

1. AS YOU KNOW, ONE OF THE PRINCIPAL ISSUES IN THE  
NEGOTIATION OF A MIDDLE EAST SETTLEMENT IS THE NATURE  
OF THE PEACE THAT WOULD BE BROUGHT INTO BEING BY THE  
AGREEMENT. THE ISRAELIS WANT FULL NORMALIZATION OF  
RELATIONS, WHILE THE ARABS TEND TO ARGUE THAT NORMALIZA-  
TION, AS DISTINCT FROM AN END TO BELLIGERENCY, MIGHT  
EVOLVE AFTER AN AGREEMENT.

2. IN THE INTEREST OF LOOKING AT ALL POSSIBILITIES, WE  
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PAGE 02 STATE 046389

WOULD LIKE YOUR THOUGHTS BY MARCH 7 ABOUT MEASURES THE  
ARAB GOVERNMENTS MIGHT TAKE TO BEGIN MOVING TOWARD NORMAL  
RELATIONS WITH ISRAEL IN THE CONTEXT OF AN AGREEMENT.  
THESE MIGHT INCLUDE MEASURES TO BE TAKEN AS PART OF A  
SETTLEMENT, SIDE MEASURES AGREED UPON IN NEGOTIATIONS  
TO FOLLOW IMMEDIATELY AFTER AN AGREEMENT, AND THOSE THAT  
COULD EVOLVE OVER A PERIOD OF TIME THEREAFTER EVEN IF

NOT INCORPORATED IN AN AGREEMENT. YOU SHOULD ALSO COMMENT ON HOW SUCH MEASURES MIGHT BE PUT INTO EFFECT IN A PHASED MANNER BY PRIOR AGREEMENT, PERHAPS AGAINST ISRAELI PERFORMANCE IN TERMS OF PHASED WITHDRAWALS.

3. I WOULD ALSO LIKE YOUR IDEAS ABOUT THINGS THE ARAB STATES COULD DO--OR STOP DOING--IN THE CURRENT PERIOD TO IMPROVE THE ATMOSPHERE DURING NEGOTIATIONS. THE ARABS MIGHT, FOR EXAMPLE, AGREE, IF ONLY TACITLY, TO REFRAIN FROM RAISING ANTI-ISRAELI ISSUES IN THE UN OR OPPOSING ISRAELI DIPLOMATIC RELATIONS WITH OTHER COUNTRIES.  
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NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INSTRUCTIONS, DIPLOMATIC RELATIONS ESTABLISHMENT, PEACE PLANS  
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**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Executive Order:** GS  
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**Original Previous Classification:** n/a  
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**TAGS:** PFOR, PDIP, US, IS, XF  
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**Type:** TE  
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**Review Markings:**  
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